

# Embracing the Future of Financial Guarantees: Surety Bonds in India & the Pivotal Role of Chartered Accountants

## Introduction

In the dynamic landscape of Indian finance, the emergence of surety bonds marks a significant shift, offering a robust alternative to traditional financial guarantees. Surety Bonds were allowed in India with the Union Budget of 2022 by Honourable Minister of Finance, Mrs. Nirmala Sitharaman. This article delves into the essence of surety bonds, their utility, and their growing relevance in the Indian market, with a special focus on the role of technology and the unique position of new age Indian companies revolutionizing this sector with their digital first approach. Moreover, we explore the critical role Chartered Accountants (CAs) play in spreading awareness and facilitating the adoption of surety bonds, highlighting the benefits for CAs in offering Surety Bonds and partnering with Surety Seven, India's premier digital-first surety bond provider.

The Indian Ministry of Finance has mandated the use of (Insurance) Surety Bonds through notification No.F.1/1/2022-PPD dated 02.02.2022 issued by Ministry of Finance, Department of Expenditure, Procurement Policy Division - Subject: Amendment to General Financial Rules (GFR), 2017, Rule 170 (i) and Rule 171(i) to include Insurance Surety Bonds as Security Instruments for Bid Security and Performance Security. The amendment to General Financial Rules 2017 through the mentioned circular ensures the acceptability of Surety Bonds in all matters dealing in Public Finance.

No.F.1/1/2022-PPD  
Government of India  
Ministry of Finance  
Department of Expenditure  
Procurement Policy Division  
264-C, North Block, New Delhi  
2<sup>nd</sup> February, 2022.

**OFFICE MEMORANDUM**

**Subject: Amendment to General Financial Rules (GFR), 2017 to include Insurance Surety Bonds as Security Instrument.**

It has been decided to partially amend Rule 170(i) and Rule 171(i) of General Financial Rules (GFR), 2017 regarding 'Bid Security and Performance Security respectively' as under:

| Rule/ Para | Existing provision  | Amended Rule  |
|------------|---|---|
| 170(i)     | The bid security may be accepted in the form of Account Payee Demand Draft, Fixed Deposit Receipt, Banker's Cheque or Bank Guarantee from any of the Commercial Banks or payment online in an acceptable form, safeguarding the purchaser's interest in all respects. | The bid security may be accepted in the form of <b>Insurance Surety Bonds</b> , Account Payee Demand Draft, Fixed Deposit Receipt, Banker's Cheque or Bank Guarantee from any of the Commercial Banks or payment online in an acceptable form, safeguarding the purchaser's interest in all respects. |
| 171(i)     | Performance Security may be furnished in the form of an Account Payee Demand Draft, Fixed Deposit Receipt from a Commercial bank, Bank Guarantee from a Commercial bank or online payment in an acceptable form safeguarding the purchaser's interest in all respects | Performance Security may be furnished in the form of <b>Insurance Surety Bonds</b> , Account Payee Demand Draft, Fixed Deposit Receipt from a Commercial bank, Bank Guarantee from a Commercial bank or online payment in an acceptable form safeguarding the purchaser's interest in all respects    |

2. This OM is also available on website of Department of Expenditure; [www.doe.gov.in](http://www.doe.gov.in) -> Notification -> Circular -> Procurement Policy OM. Hindi version of this OM will follow.

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To  
Secretaries to All Central Government Ministries/ Departments

## What are Surety Bonds?

Surety bonds represent a crucial element in the world of contractual and business agreements, functioning as a safety net across various industries. These bonds are not just simple agreements but are complex, three-party contracts that play a pivotal role in ensuring the fulfilment of obligations.

At the heart of a surety bond is the 'principal', the party that is obligated to perform a duty or fulfil a contract. This could be a contractor in a construction project, a company in a business deal, or an individual in a legal situation. The principal is the one who seeks out the bond as a form of guarantee for their commitment.

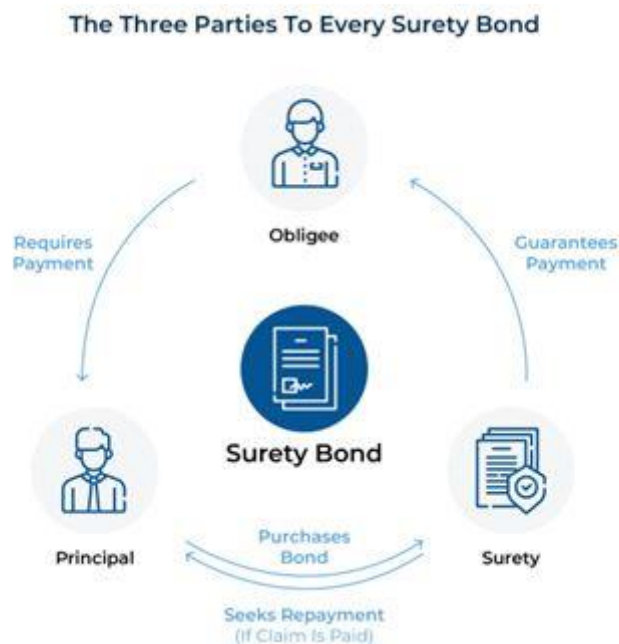
The second key player in this triad is the 'Obligee'. This party is the recipient of the obligation. In a construction project, for example, the Obligee could be the project owner or the government agency that requires the project to be completed. The Obligee requires the bond to protect themselves against losses if the principal fails to fulfil their obligations.

The third and perhaps most crucial party is the 'surety'. This is typically an insurance or surety company that backs the bond. The surety provides a guarantee to the Obligee that if the principal fails to meet their obligations, the surety will step in. This guarantee can take the form of financial compensation or, in some cases, the completion of the obligation itself.

The process of obtaining a surety bond often begins with the principal applying to a surety company. The surety assesses the principal's creditworthiness, financial stability, and performance history to determine the risk of issuing the bond. If the surety deems the principal capable of fulfilling their obligations, the bond is issued.

In the event that the principal fails to meet their obligations, the Obligee can make a claim on the bond. The surety then has the responsibility to investigate the claim. If the claim is valid, the surety may either compensate the Obligee for the loss incurred or arrange for the completion of the obligation.

Surety bonds are widely used in various sectors, especially in construction, where they ensure that contractors complete projects as agreed, or in legal contexts, where they guarantee the fulfilment of court-related duties. They are essential tools for risk management, providing confidence and security in contractual relationships.



## Utility and Benefits in the Indian Market

The evolving landscape of the Indian economy, characterized by its expanding infrastructure and diverse business sectors, surety bonds emerge as a highly beneficial financial tool. Their introduction and growing acceptance in the Indian market signify a transformative shift in how businesses approach financial security and risk management.

- **Enhancing Business Liquidity**

One of the most significant advantages of surety bonds in the Indian context is the enhancement of liquidity for businesses. Traditional financial instruments like bank guarantees often require substantial capital or assets as collateral. This requirement can tie up crucial funds or assets, limiting a company's ability to invest or manage cash flow effectively. Surety bonds, in contrast, provide a non-collateral-based solution. They offer the required financial assurance without necessitating the principal to lock up valuable capital or assets. This feature is particularly beneficial in the Indian market, where maintaining liquidity is essential for businesses to remain agile and competitive.

- **Mitigating Risks in Projects and Contracts**

Surety bonds play a vital role in mitigating risks, particularly in projects where completion and compliance are critical. In large-scale infrastructure projects, which are increasingly common in India's growing economy, the risk of default or non-compliance can have significant financial implications. Surety bonds provide a safety net, ensuring that projects are completed as per the contractual terms. This protection is not just beneficial for the project owners (obligees) but also for the overall stability of the sector, as it ensures continuity and reliability in project completion.

- **Opening Doors for SMEs in the Indian Market**

Another critical advantage of surety bonds in India is the increased market accessibility for small and medium enterprises (SMEs). SMEs form the backbone of the Indian economy, yet they often face challenges in accessing traditional forms of credit and guarantees due to stringent collateral requirements and high costs. Surety bonds offer a more accessible and flexible approach. By reducing the barrier to entry for larger projects, these bonds enable SMEs to expand their scope of work and participate in opportunities that were previously beyond their reach. This inclusivity fosters a more robust and diverse business ecosystem, driving innovation and growth across various sectors.

## Surety Bonds vs. Bank Guarantees

While both serve as instruments of guarantee, their mechanisms and implications for the principal (the party seeking the guarantee) differ significantly.

- **Bank Guarantees**

A bank guarantee represents a direct financial commitment from a bank. When a business opts for a bank guarantee, the bank assures the beneficiary (obligee) that it will fulfill the financial obligations of the principal if they fail to do so. This assurance is often backed by collateral, meaning the principal must provide assets or cash as security to the bank. Additionally, bank guarantees typically impact the principal's credit lines. The amount of the guarantee is usually blocked from the principal's credit facilities, reducing their available credit for other financial

needs. This can be a significant constraint, especially for businesses that require flexibility in their capital and credit usage.

- **Surety Bonds**

Surety bonds, such as those provided by entities like Surety Seven, offer a different approach. These are non-fund-based limits, meaning they do not tie up the principal’s working capital or affect their credit facilities. Instead of relying on collateral, surety bonds are underwritten based on the principal’s creditworthiness and performance history. This aspect makes surety bonds particularly attractive for businesses looking to preserve their liquidity and maintain financial flexibility.

**Comparative Table: Surety Bonds vs. Bank Guarantees**

| Feature                       | Surety Bonds  | Bank Guarantees   |
|-------------------------------|---|---|
| <b>Nature of Commitment</b>   | Non-fund-based limit, does not tie up capital                                 | Direct financial commitment, often requires collateral & cash margin                                    |
| <b>Impact on Credit Lines</b> | Does not affect the principal’s credit facilities                             | Typically reduces available credit facilities   |
| <b>Underwriting Basis</b>     | Based on creditworthiness and performance history                             | Often requires collateral and comprehensive financial assessment. Thus takes longer time for assessment |
| <b>Flexibility</b>            | Higher, as it preserves working capital and credit lines                      | Lower, due to the blocking of credit and capital  |
| <b>Ideal for</b>              | Businesses seeking financial flexibility and those with good creditworthiness | Situations where the principal can provide collateral and can afford to have credit lines impacted      |

### The Role of Technology (& Surety Seven)

Technology stands as a cornerstone in the realm of surety bonds. At the vanguard of this technological revolution is Surety Seven, a company that epitomizes the digital-first approach in the Indian market. Through its innovative use of technology, Surety Seven is redefining the way surety bonds are disseminated and managed, making them more accessible and efficient than ever before.

The cornerstone of Surety Seven's approach lies in its streamlined underwriting process. Traditionally, obtaining a surety bond could be a cumbersome and time-consuming process, laden with paperwork and manual assessments. Surety Seven, however, harnesses technology to simplify and expedite this process. By integrating advanced algorithms and digital tools, the company efficiently evaluates the risk and credibility of applicants, significantly reducing the time and complexity involved in issuing surety bonds.

Moreover, Surety Seven's digital platform acts as a nexus connecting various stakeholders in the surety bond ecosystem. It brings together multiple reinsurers and insurers, facilitating seamless interactions and transactions with facilitators (Chartered Accountants) and Clients. This integration ensures a broader reach and availability of surety bonds across different sectors and regions in India. For businesses, especially small and medium-sized enterprises, this means easier access to surety bonds, enabling them to participate in projects and opportunities that were previously out of reach due to financial constraints.



## Surety Bonds: A Game-Changer in India's Financial Guarantee Market

The Indian financial guarantee market, with an estimated value of a staggering INR 90 trillion, is on the brink of a significant transformation with the advent of surety bonds. This introduction marks a pivotal shift in the landscape of financial securities, particularly in sectors where guarantees are a cornerstone, such as infrastructure, construction, energy, telecom, aviation, trade etc. Surety bonds emerge not just as an alternative, but as a game-changer, offering a blend of flexibility and efficiency that traditional financial guarantees have often lacked.

In the realm of large-scale projects, which are a hallmark of India's burgeoning infrastructure sector, the role of financial guarantees is critical. They provide a safety net that ensures contractual obligations are met, thereby maintaining the flow and integrity of project execution. Traditionally, these guarantees have been provided by banks in the form of bank guarantees, which, while reliable, come with certain limitations. They often require significant collateral and can tie up a company's working capital and credit lines, which can be a substantial hindrance to a business's operational flexibility and growth potential.

Surety bonds, however, offer a refreshing alternative.

- ✓ DO NOT require collateral or cash margin,
- ✓ UNBLOCK company's credit lines as they are issued by Insurance companies and not banks,
- ✓ Allow businesses to preserve their working capital, thereby maintaining liquidity and financial agility.

This aspect is particularly beneficial in a market like India, where businesses are increasingly looking for ways to optimize their financial resources and expand their operations without being bogged down by financial constraints.

Moreover, the introduction of surety bonds is timely, considering India's current economic trajectory. With the government's push towards infrastructure development through initiatives like the Smart Cities Mission and the Bharatmala Pariyojana, the demand for reliable and efficient financial

guarantees is higher than ever. Surety bonds cater to this demand, providing a solution that is not only viable but also conducive to the fast-paced growth and dynamic nature of the Indian economy.

Furthermore, the entry of digital-first entities like Surety Seven into this market is enhancing the accessibility and efficiency of obtaining surety bonds. Their technology-driven approach simplifies the process of acquiring these bonds, making it faster and more user-friendly. This digitalization aligns well with India's broader economic digitization initiatives, making financial services more inclusive and accessible.

### **The Key Role of Chartered Accountants for Surety Bonds**

Surety bonds are emerging as a significant instrument, the role of Chartered Accountants (CAs) is becoming increasingly pivotal. As the country witnesses a paradigm shift towards more flexible and efficient financial guarantees, CAs stand at the forefront, guiding this transition. Their position as trusted financial advisors and experts in the nuances of financial management places them in an ideal spot to steer their clients towards the adoption and optimal use of surety bonds.

Chartered Accountants, with their comprehensive understanding of financial regulations, market dynamics, and risk assessment, are well-equipped to analyse the suitability of surety bonds for different business scenarios. Their expertise becomes crucial in evaluating the potential benefits and implications of these bonds, particularly in sectors where financial guarantees are a norm, such as construction, infrastructure, and large-scale manufacturing.

The role of CAs extends beyond mere advisement; they are educators and influencers in the financial decision-making process. As surety bonds are relatively new in the Indian market, there exists a knowledge gap among many businesses, especially small and medium-sized enterprises (SMEs). CAs can bridge this gap by educating their clients about the advantages of surety bonds over traditional guarantees like bank guarantees. This education includes elucidating the non-collateral nature of surety bonds, their impact on liquidity and credit lines, and their overall flexibility and efficiency.

Moreover, CAs can tailor their advice to suit the unique financial profiles and needs of their clients. They can assess the financial health and project requirements of a business, advising on the appropriateness of a surety bond. This tailored approach ensures that businesses do not just adopt surety bonds as a financial tool but do so in a manner that aligns with their specific financial strategies and objectives.

In addition, Chartered Accountants can play a crucial role in facilitating the process of acquiring surety bonds. By partnering with digital-first entities like Surety Seven, CAs can streamline the process for their clients, making it more accessible and less daunting. This partnership not only enhances the service portfolio of CAs but also positions them as catalysts in India's financial modernization journey.

### **Benefits for Chartered Accountants Offering Surety Bonds**

Chartered Accountants (CAs) in India are continually seeking ways to enhance their service offerings and client relationships. In this context, partnering with surety bond providers like Surety Seven presents a multitude of benefits. Such collaborations not only diversify the portfolio of services offered by CAs but also position them as innovative and client-centric professionals in the market.

- **Diversification of Services**

One of the primary advantages of partnering with Surety Seven for Chartered Accountants is the diversification of their service offerings. Traditionally, CAs have focused on audit, tax, and consulting services. By incorporating surety bonds into their portfolio, they can offer more comprehensive financial solutions. This expansion is particularly relevant in today's market, where businesses are increasingly looking for varied and innovative financial instruments. Surety bonds, especially in sectors like construction, infrastructure, and large-scale manufacturing, are becoming indispensable. By offering these services, CAs can cater to a broader range of client needs, enhancing their role as all-encompassing financial advisors.

- **Enhanced Client Trust and Relationships**

Introducing clients to efficient and cost-effective surety solutions like those provided by Surety Seven can significantly strengthen the trust and relationships CAs have with their clients. In the financial world, trust is a key currency, and by offering new solutions that protect client interests and enhance their financial flexibility, CAs can solidify their position as trusted advisors. Surety bonds, with their non-collateral nature and flexibility, are particularly attractive to businesses. By guiding clients towards these solutions, CAs demonstrate their commitment to offering the best and most innovative financial solutions, thereby fostering stronger, long-term client relationships.

- **Gaining a Competitive Edge in the Market**

The early adoption of surety bonds positions Chartered Accountants as forward-thinking and adaptive professionals. In a market that is rapidly evolving, being at the forefront of new financial trends and instruments provides a significant competitive edge. As more businesses become aware of and interested in surety bonds, CAs aligned with providers like Surety Seven will be a step ahead of their peers. This foresight not only enhances their marketability but also cements their reputation as progressive and client-focused professionals.

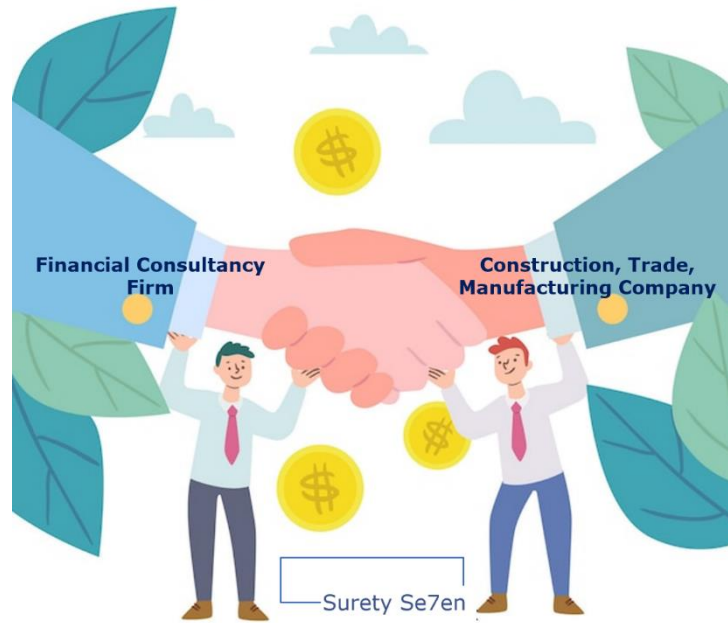
## **The Strategic Alliance with Surety Seven**

Chartered Accountants looking to delve into the surety bond market, partnering with Surety Seven is a strategic move. As a leading player in the Indian market, Surety Seven brings several advantages to the table. Their digital-first approach aligns perfectly with the current trend towards digitalization in financial services. This approach simplifies the acquisition and management of surety bonds, making the process more efficient and user-friendly for both CAs and their clients.

Surety Seven's streamlined process for underwriting, backed by a robust network of reinsurers and insurers, ensures that clients have access to the best surety solutions in the market. This network not only provides a range of options but also enhances the reliability and credibility of the surety bonds offered. For CAs, this means being able to provide their clients with top-tier financial guarantee solutions without the complexities and limitations of traditional instruments like bank guarantees.

Furthermore, Surety Seven's focus on technology and digital solutions means that CAs can offer these services with minimal disruption to their existing operations. The integration of Surety Seven's services into a CA's portfolio is seamless, enhancing their efficiency and service quality. This integration also opens up new avenues for CAs to explore digital financial services, keeping them relevant and competitive in an increasingly digital world.

## Surety Bonds by Surety Seven



### Conclusion: Riding the Wave of Financial Revolution through Surety Bonds (with Surety Seven)

The advent of surety bonds in India marks a revolutionary shift in the financial guarantee landscape, offering a new paradigm for businesses in managing financial risks. For Chartered Accountants, partnering with Surety Seven is not just about adapting to this change; it's about leading it. By integrating surety bonds into their service offerings, CAs can provide their clients with innovative, efficient, and secure financial solutions. This move positions them at the forefront of a financial revolution, enabling them to play a crucial role in shaping India's evolving financial landscape. Embracing surety bonds with Surety Seven, CAs can ensure sustained growth and stability for their clients, navigating the complexities of the market with confidence and foresight.

By

Bharat Bhushan Aneja

Chartered Accountant – Batch of 1983

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